## APPENDIX B

## Procurement Options Summary and Pros/Cons Analysis

## **Procurement Options Summary and Pro/Con Analysis**

Procurement Model Description	Summary of Key Features and Pros/Cons
1. Design-Bid-Build (DBB) (multiple tenders)  This model entails the City contracting for the development of detailed design drawings and specifications from the "owner's engineer". Then, a small number of separate construction tender packages would be issued and awarded on low-bid basis.	Pros  City input into design. Competition on construction price. Potential to avoid some cost escalation exposure.  The traditional approach, modified by issuance of several staged tenders rather than a single tender presents risks of multiple change orders that impact cost and timelines. No cost certainty. High demands on City during design and construction – City fulfils role of Project Manager. City operates the WWTP and takes on the risk associated with that. Interface risk during construction. No PPP Canada funding.
2. Construction Manager at Risk (CMAR)  This model would involve the City appointing a construction manager that would work with the owner's engineer and the City in design advancement and at some point in the process would bid either a guaranteed maximum price or target cost.	Pros  Allows for some degree of construction cost certainty and the benefit of constructor input into the design.  City input into design.  Potential to avoid some cost escalation exposure but perhaps less than Model 1 since Construction Manager (CM) will want to delay fixing price.  Some cost certainty.  Competition on some of the construction price.  No design competition.  High demands on City during design, construction, but lower than Model 1 as some authority during construction delegated to CM.  City operates the WWTP and takes on the risk associated with that.  Interface risk during construction.  No PPP Canada funding.
5. Design-Build (DB)  This model involves selecting a design-builder based on a date and cost certain price for construction of the Project. The competition would be based on a performance specification developed by the City and the owner's engineer.  Determined to be suitable for greenfield portion of Project only. May be used in conjunction with Models 1 or 2.	Pros      Benefit of constructor input to design.     Low demands on City until construction complete.     Construction cost certainty achieved early, when bids received.     Competition on construction price.  Cons     No City input into design.     High demands on City for short period to develop performance specification.     No long term cost certainty.     Design competition.     City operates the WWTP and takes on the risk associated with that.

	<ul> <li>Highest risk of all Models that ease and economy of O&amp;M is not adequately addressed in the design.</li> <li>Interface risk during construction.</li> <li>No PPP Canada funding.</li> </ul>
6. Design-Build-Operate-Maintain (DBOM)  Under this model a contractor with bundled responsibility to design, build and then operate and maintain the Project for a period of up to 30 years would be selected based primarily on the net present value of the total capital and O&M cost that is bid.	Pros  Benefit of constructor and operator input into design.  Low demands on City after procurement phase, including into the operation period.  Construction cost certainty achieved early but later than Model 5.  Competition on construction price.  Competition on O&M price.  Partial long term O&M cost certainty.  Contractor operates and maintains WWTP.  No interface risk during construction.  Cons  No City input into design.  High demands on City for moderate period to develop performance specification and procurement documents.  Potential negative public scrutiny  No PPP Canada funding.  Long term contract requirement
7. Design-Build-Finance-Operate-Maintain (DBFOM)  Under this model a contractor with bundled responsibility to design, build, partially finance and then operate and maintain the Project for a period of up to 30 years would be selected based primarily on the net present value of the total capital and O&M cost that is bid.	Pros  Benefit of constructor and operator input into design.  Low demands on City after procurement, including into the operation period.  Construction cost certainty achieved early but later than Model 5.  Competition on construction price.  Competition on O&M price.  Full long term O&M cost certainty.  Contractor operates and maintains WWTP.  No interface risk during construction.  High probability of PPP Canada funding.  Cons  No City input into design.  High demands on City for moderate period to develop performance specification and procurement documents.  Potential negative public scrutiny  Long-term contract requirement